# THE STATE OF NEW HAMPSHIRE

## **BEFORE THE NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION**

# DIRECT TESTIMONY OF ERIC H. CHUNG

# PETITION OF PUBLIC SERVICE COMPANY OF NEW HAMPSHIRE d/b/a EVERSOURCE ENERGY FOR FINDINGS OF FACT AND FOR ISSUANCE OF FINANCE ORDER

### November 13, 2017

Docket No. DE 17-096

1	Q.	Please state your name, title and business address.
2	A.	My name is Eric H. Chung. I am employed by Eversource Energy Service Company as
3		Director, Revenue Requirements (NH) and Regulatory Projects. My business address is
4		247 Station Drive, Westwood, Massachusetts 02090.
5	Q.	Have you previously testified before the Commission?
6	A.	Yes, I have testified before the Commission in many proceedings, including, inter alia,
7		Docket No. DE 11-250 (Investigation of Merrimack Station Scrubber Project and Cost
8		Recovery); Docket No. DE 13-274 (2014 Stranded Cost Recovery Charge Rate Change);
9		Docket No. DE 13-275 (2014 Default Energy Service Rate Change): Docket No. DE 13-

- 10 108 (Reconciliation of Energy Service and Stranded Costs for Calendar Year 2012);
- 11 Docket DE 14-238 (2015 PSNH Restructuring and Rate Stabilization Agreement);
- 12 Docket No. DE 15-464 (Lease Agreement Between PSNH and Northern Pass
- 13 Transmission); Docket No. DE 16-693 (PSNH PPA with Hydro-Renewable Resources);,
- 14 Docket No. DE 17-105 (Sale of Wyman 4 Interest); and Docket No. DE 17-124 (sale of
- 15 generating assets).
- 16 Q. Please describe your educational background.
- 17 A. I have a Bachelor of Arts in physics with honors from Harvard College, as well as a
- 18 Master's of Business Administration in finance and economics from the University of
- 19 Chicago Booth School of Business.

# 1 Q. Please describe your professional experience.

- 2 A. I was appointed to my current position at Eversource Energy in February 2015. From 3 August 2013 to January 2015, I was Director of Revenue Requirements for Eversource's 4 operating companies in both Massachusetts and New Hampshire, including Public 5 Service Company of New Hampshire ("PSNH" or the "Company"). From 2011 to 2013, I was a Senior Manager in the Power Utilities Advisory practice at Ernst and Young LLP 6 7 ("EY"). From 2009 to 2011, I worked for PacifiCorp, a vertically-integrated electric 8 utility serving approximately 1.7 million customers across six states in the Western 9 United States, where my primary role was Director of Environmental Policy and 10 Strategy. I have also served as an Associate Partner in the Utilities practice at Oliver 11 Wyman, a Senior Engagement Manager in the Power practice at Strategic Decisions 12 Group, and a Senior Programmer Analyst at Goldman Sachs. I have approximately 13 twenty years of relevant management consulting and industry experience, with most of my career dedicated to the power and utilities sectors. 14
- 15 Most relevant to this testimony is my role as Eversource's overall lead for the divestiture 16 of PSNH's generating assets.

# 17 Q. What is the purpose of your testimony in this proceeding?

18 A. I am filing testimony on behalf of Public Service Company of New Hampshire d/b/a 19 Eversource Energy ("PSNH," "Eversource," or the "Company") to establish a target 20 principal amount and range estimate of the RRB financing that will be used to securitize 21 stranded costs that are associated with the divestiture of PSNH's generating assets. I am 22 requesting that the Commission approve securitization of stranded costs up to the high 23 end of the range estimate, and that the Commission explicitly approve the various cost 24 categories I describe later in my testimony, with actual amounts subject to reconciliation 25 in a future Stranded Cost Recovery Charge proceeding.

# 26 Q. How is your present testimony related to the testimony you provided in Docket No. 27 DE 17-124?

A. In Docket No. DE 17-124, I submitted testimony in support of the Company's request for

approval of two Purchase and Sale Agreements ("PSA") to effectuate the divestiture of
all of PSNH's remaining generating assets (one for the sale of the Company's Thermal
generation units the second for the sale of the Company's Hydro generating units). As I
noted in that previous testimony, the sale of the Company's generating assets is a prelude
to the securitized financing of remaining stranded costs. It is the combination of these
sales and the issuance of Rate Reduction Bonds that produce benefits to customers.

In my Docket No. DE 17-124 testimony, I also presented an estimate of the principal
amount of costs to be securitized based upon a placeholder closing date for the sale of
PSNH's generating assets of December 31, 2017

10 **Q**. Based upon the "placeholder" generation asset closing date of December 31, 2017, 11 what was your estimate of the principal amount of the RRBs that would be issued? 12 A. In Attachment EHC-1 to my testimony in Docket No. DE 17-124, I estimated the 13 financial aspects of the sale assuming a placeholder closing date of December 31, 2017. 14 At that time, I estimated that the Company expects to securitize approximately \$600 15 million. I noted in that testimony that the Company would provide more accurate 16 estimates in a supplemental filing in Docket No. DE 17-096, the securitization financing 17 docket. This testimony is that supplemental filing.

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# Q. Is that previous estimate still reasonably accurate?

20 A. Although a number of balances that make up the securitized amount have been updated 21 due to improved knowledge and the passage of time, the order of magnitude of the 22 previous estimate remains reasonable. However, for the purposes of obtaining a Finance 23 Order, the Company needs flexibility in determining the actual principal amount of the 24 RRBs to be financed. Such flexibility is necessary because the actual closing on the sale 25 of PSNH's thermal assets is not vet known, and the price to be paid for those assets is 26 subject to adjustment based upon the actual transaction closing date and the fuel 27 inventories on hand as of the date of closing.

- 1 **O**. Have you calculated a target principal amount and estimated range of the RRBs? 2 A. Yes. As discussed in more detail below, I have estimated a target principal amount of the 3 RRBs of \$638.6 million, with an estimated range of \$616.6 million to \$690.0 million. 4 This target is not an estimate of the precise amount that will ultimately be securitized, as 5 there are still many unknowns that will influence the final principal amount. However, this target, along with the estimated range, establishes a bandwidth within which the 6 7 Company is confident will include the final principal amount of the RRBs. In addition, 8 the high end of the range reflects a realistic upper bound to the amount of securitization.
- 9 10

# Q. If the actual principal amount of the RRBs cannot be determined at this time, why should the Commission issue a Finance Order authorizing securitization now?

- A. As noted earlier, the securitization of stranded costs via the issuance of RRBs is a key
   component of the 2015 PSNH Settlement approved by the Commission intended to
   produce savings for customers. Unless and until the RRBs are issued, stranded costs will
   remain on PSNH's books and will continue to accrue the authorized return on those costs.
- 15 Issuance of a Finance Order approving the securitization of the stranded costs associated 16 with the divestiture of PSNH's generating assets is the first in a multi-step process required before those bonds can be issued. A detailed, comprehensive Finance Order is 17 18 necessary before the proposed financing can be submitted to the ratings agencies (e.g., 19 Standard & Poors and Moodys) for their consideration of approving Triple-A ratings for 20 the financing. Further, the ratings agencies' decisions are part of the U.S. Securities and 21 Exchange Commission registration process that must be completed before the RRBs are 22 marketed. Thus, if the issuance of a Finance Order is delayed until the closing on the sale 23 of PSNH's thermal generating assets, the entire securitization process will also be 24 delayed.

# Q. You only refer to the sale of PSNH's thermal (fossil) generating assets as a key to securitization. Why is that?

A. The purpose of the securitization financing is to refinance at a lower carrying charge any
stranded costs remaining as a result of the generation asset divestiture process. The sale

of PSNH's hydroelectric generating assets is not expected to create any stranded costs.
 To the contrary, the purchase price for PSNH's hydro assets is above those assets' book
 value – therefore, the hydro sale is not anticipated to create any stranded costs.

# Q. How did you establish your target RRB principal amount and its associated range? A. I considered various scenarios that would impact the amount of stranded costs and transaction costs that would be part of the securitization principal. In my prior testimony in Docket No. DE 17-124, I developed a preliminary estimate for the principal amount prior to any closing adjustments and based upon the sale of the thermal and hydro assets

closing before January 1, 2018. That is perhaps the best-case scenario.

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However, the PSA for the sale of the thermal generating assets contains myriad "closing
conditions" – items that must be satisfied or waived before the actual closing of that
transaction may occur. Those "Conditions to Closing" are set forth in Article VI of the
PSA, and include such things as the receipt of title commitments, the receipt of necessary
regulatory approvals, the transfer of myriad permits, and (of course) the payment of the
purchase price. Significantly, the satisfaction of the closing conditions requires "final"
decision; i.e., decisions that are no longer subject to appeal, reconsideration, or rehearing.

Therefore, to develop my target principal amount, I took into account the 30-day New
Hampshire statutory rehearing period, and used a target closing date of January 31, 2017
for both the thermal and the hydro sale.

Finally, to determine the outer band of my recommended range, I used an outside closing date of February 28, 2017. I also assumed for the High Case a situation where the closing of hydro sale was more significantly delayed and that the securitization amount did not include either the net book value or the proceeds from the sale of the hydro facilities.

As shown on Attachment EHC-1, the three scenarios also reflect variation in other factors
that can change the overall securitization principal, including:

1		• The final cost of the Commission-approved project to remove the retired
2		mercury boilers at Schiller Station;
3		• Uncertainty in the amount of the non-scrubber deferral as of close;
4		• Minor reductions in net plant due to increases in accumulated depreciation
5		under delayed closing;
6		• Potential changes to the cost of insurance premiums for environmental
7		liability insurance;
8		• Uncertainty in the final amount of other divestiture costs; and,
9		• Changes to the J.P. Morgan fee based on changes to net proceeds under a
10		delayed closing scenario.
11		Attachment EHC-1 provides the data upon which my targeted principal RRB value and
12		estimated range are based.
	_	
13	Q.	Please describe the individual line items on Attachment EHC-1, for each of which
13 14	Q.	Please describe the individual line items on Attachment EHC-1, for each of which you are explicitly seeking Commission approval for recovery.
	<b>Q.</b> A.	
14 15	-	you are explicitly seeking Commission approval for recovery. A description of each line item on Attachment EHC-1 follows:
14 15 16	-	you are explicitly seeking Commission approval for recovery. A description of each line item on Attachment EHC-1 follows: <i>Line 1: Net book value of generating assets and inventory</i>
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<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	-	<ul> <li>you are explicitly seeking Commission approval for recovery.</li> <li>A description of each line item on Attachment EHC-1 follows:</li> <li><i>Line 1: Net book value of generating assets and inventory</i></li> <li>This item is calculated as the gross plant in service less accumulated depreciation plus</li> <li>Construction Work in Progress ("CWIP"), forecasted as of January 1, 2018 for the Low</li> <li>Case, and forecasted through February 1, 2018 for the Mid Case. The High Case reflects</li> <li>the forecasted net plant through March 1, 2018 and removes the plant associated with the</li> <li>hydro facilities to account for a delay in the hydro closing. Additionally, for all three</li> <li>scenarios, the net book value reflects the generating facilities calculation as described</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	-	<ul> <li>you are explicitly seeking Commission approval for recovery.</li> <li>A description of each line item on Attachment EHC-1 follows:</li> <li><i>Line 1: Net book value of generating assets and inventory</i></li> <li>This item is calculated as the gross plant in service less accumulated depreciation plus</li> <li>Construction Work in Progress ("CWIP"), forecasted as of January 1, 2018 for the Low</li> <li>Case, and forecasted through February 1, 2018 for the Mid Case. The High Case reflects</li> <li>the forecasted net plant through March 1, 2018 and removes the plant associated with the</li> <li>hydro facilities to account for a delay in the hydro closing. Additionally, for all three</li> <li>scenarios, the net book value reflects the generating facilities calculation as described</li> <li>above plus fuel and non-fuel inventory.</li> </ul>

27 scenario. The High Case also includes an adjustment to remove the hydro sales proceeds

1	to account for a scenario where the hydro assets do not close prior to securitization, as
2	described previously.
3	Line 3: Plant-related stranded costs
4	This item is calculated as the sum of Line 1 and Line 2.
5	Line 4: Scrubber deferral
6	This item reflects the deferred costs associated with the Merrimack Scrubber project,
7	which was approved as prudent for recovery in Docket No. DE 11-250 and Docket No.
8	DE 14-238, but has not been recovered by customers. No changes were assumed across
9	scenarios because, although the scrubber deferral theoretically could be paid down very
10	slightly given delayed closing dates under Mid Case and High Case, it's also possible that
11	minor increases in migration could offset such paydowns.
12	Line 5: Non-scrubber deferral
13	This item reflects the estimated over/under-recovery that will exist at the time the
14	company transitions from providing Default Energy Service via PSNH's owned
15	generation to a competitively-procured Default Energy Service. If it is determined in
16	Docket No. DE 17-113 that this cost is to be recovered via another way, the cost will be
17	excluded from the amount to be securitized. The Low Case reflects a typical value for
18	under-recovery as of the end of a calendar year, while the Mid Case and High Case
19	reflect the wide range of uncertainty related to estimating the non-scrubber deferral at this
20	time.
21	Line 6: Reduction for deferred equity return per settlement agreement
22	This item refers to the reduction as agreed to in Section 2.D of the Settlement Agreement
23	approved in Docket No. DE 14-238.
24	Line 7: Net deferral_
25	This item is calculated as the sum of Lines 5 through 7.
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# Line 8: Regulatory assets and liabilities

2 This item reflects the resolution of a variety of assets and liabilities that will have been 3 accumulated by closing. Examples include Asset Retirement Obligations, the Merrimack 4 Station landfill escrow balance, unamortized debt expense, and the net proceeds from the 5 sale of Eversource's small share in the Wyman 4 generating station, which was approved by the Commission in Docket No. DE 17-105. 6

7 *Line 9: JPM auction advisor fee* 

8 This item reflects the estimated fee due to the Commission's auction advisor, J.P. 9 Morgan, per the terms reflected in their contract that was approved by the Governor and 10 Executive Council in September 2016. Because the non-expense portion of this fee is 11 calculated based on a percentage of net sale proceeds, this amount has been adjusted in 12 the Mid Case and High Case to reflect the reduction in those scenarios due to the delayed 13 closing adjustment.

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# *Line 10: Employee separation costs*

15 This item is a placeholder estimate for the cost of employee protections to be securitized 16 based on the number of employees who are involuntarily terminated as a result of the sale, pursuant to New Hampshire law, the 2015 Settlement Agreement, and associated 17 18 documents. Based on information provided by the buyers in the Purchase and Sale 19 Agreements as well as in their bid letters, the Company assumed that 20% of the 184 20 employees affected by the fossil sale would be terminated, along with nine additional 21 PSNH staff whose primary roles were supporting Generation and are no longer needed in 22 the Company after the sale. Though actual per-employee severance costs will vary by 23 individual, the Company assumed an average severance cost of \$125,000 per terminated 24 employee. This calculation was used for all three securitization scenarios shown in 25 Attachment EHC-1.

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*Line 11: Environmental liability insurance premiums* 

- 27 This item reflects estimates for premiums for liability insurance related to unknown
- 28 environmental issues that arise after closing, as presented in my testimony in Docket No.

DE 17-124. The Low Case estimate was provided by the Eversource Corporate Insurance department and reflects the total premium for reasonable term lengths and amounts that were informed by the terms contained in both PSAs. The Mid Case and High Case reflect reasonable contingencies in case the cost of insurance changes.

# 5 <u>Line 12: Stranded administrative and general expenses</u>

6 This item reflects the annual corporate operating expense that was previously allocated 7 the Generation business, but will need to be absorbed by the rest of the Eversource 8 organization following the sale. The Company plans to address stranded administrative 9 and general expenses through a combination of reductions in staff and an equitable 10 reallocation of expenses across the Company. However, such a transition cannot be 11 accomplished immediately and takes time to implement. Therefore, the Company is 12 requesting the Commission approve the inclusion of one year of stranded administrative 13 and general expenses in the securitization principal so the Company can have a short period of time to successfully accomplish the transition. The estimate of \$10.5 million 14 15 shown in Attachment EHC-1 was developed by Eversource's Financial Planning and 16 Analysis department and reflects the allocation of corporate administrative and general 17 expenses, including labor, outside services, insurance, information technology, employee 18 costs, and various payments and fees that would have been attributable to Generation on 19 a continuing basis. This estimate was used for all three securitization scenarios shown in Attachment EHC-1. 20

21 *Line 13: Schiller mercury boiler removal project* 22 This item is the cost of the Commission-approved project to remove the two retired 23 mercury boilers at Schiller Station. Prudent recovery of the costs of this project was 24 previously approved by the Commission as part of Order No. 25,956 in Docket No. DE 25 16-817. Because the project is underway and not expected to be completed until mid-26 2018, the Company does not have an updated total cost estimate at this time. In addition, 27 as with any complex environmental project, the resolution of project uncertainties and 28 unknowns can ultimately impact the final costs. Therefore, for the purposes of 29 calculating the overall securitization range, a conservative placeholder of \$30 million was used for the Low Case, with the Mid Case and High Case incorporating increases of 10%
 and 20% respectively to reflect contingencies related to unforeseen issues that could
 evolve over the course of the project.

4 <u>Line 14: Other divestiture costs</u>

This item reflects a range of costs that would not have been incurred but for the divestiture transaction, and therefore are appropriate to be included for recovery as part of the securitization balance. Such costs include the following expense categories:

- Auction expenses, which include the regional market analysis and independent
  engineering review recommended by J.P. Morgan as part of the Round 1 bidding
  materials, plus the costs of hosting the Virtual Data Room for Round 2 due
  diligence;
- Legal expenses, which include fees for Eversource transaction counsel,
   Commission transaction counsel, and other legal services necessary to execute the
   transaction;
- Regulatory and environmental expenses, which include Eversource pre-auction
   preparation and outside witness testimony, the 2015 Phase 1 environmental site
   assessments and related support pursuant to Commission directive, and the pieces
   of economic analyses required to litigate the approval of the 2015 Settlement
   Agreement in Docket No. DE 14-238;
- Miscellaneous divestiture-related expenses, none of which would have been
   incurred in the absence of the divestiture. These include real estate service costs,
   the post-divestiture transaction support activities conducted by Strategy& and
   broadly described in my testimony in Docket No. DE 17-124, third-party costs to
   support benefits-related divestiture activities, and other various expenses to enable
   the completion of the transaction; and,
- A standard project contingency of 15% to account for additional unanticipated
   expenses that may arise as a result of the transaction.
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Line 15: Transaction-related costs

29 This item is calculated as the sum of Lines 8 through 14.

1	<i>Line 16: Subtotal of estimated costs to be securitized</i>

- 2 This item is calculated as the sum of Lines 3, 7, and 15.
- 3 <u>Line 17: Net present value of tax benefits</u>

4	This item is a deduction to the securitization principal. Upon completion of the sale of the
5	assets, there will be deferred taxes. The deferred income tax will unwind over the
6	securitization period of 15 years. Consistent with the securitization legislation in Senate
7	Bill 221 (codified at RSA 369-B:3, IV,(c)), the company is calculating the Net Present
8	Value ("NPV") of these tax benefits and payments over the 15-year securitization period
9	using a discount rate equal to the expected interest rate on the rate reduction bonds. The
10	amount of the rate reduction bonds that would otherwise be issued will be reduced by the
11	NPV of the related tax cash flows. This results in customers receiving the upfront benefit
12	of a reduction in the total amount to securitize.

Line 18: Issuance costs 13 14 This items reflects an estimate of the costs to issue the RRBs by scenario. Estimates were provided by Goldman Sachs and will be finalized once the final principal amount 15 16 for securitization has been developed. 17 *Line 19: Recommended target securitization ranges* 18 This item is calculated as the sum of Lines 16, 17, and 18. 19 Q. Will the Commission have an opportunity to review the final principal amount of 20 the RRBs? 21 A. Yes. Such a review is expected to take place after the RRBs are issued as part of the 22 Commission's semi-annual review of the Stranded Cost Recovery Charge. The 23 Commission is expected to audit the amount that PSNH has securitized to ensure that the 24 Company acted prudently throughout the securitization process, and that the amount 25 securitized was proper and consistent with the terms of the 2015 PSNH Settlement and 26 New Hampshire law.

# 1 Q. What action are you requesting of the Commission at this time?

A. The Company requests that the Commission issue a Finance Order approving the
issuance of RRBs and further approving a principal amount of the securitization
financing of \$638.6 million, and up to the high end of the range of \$690.0 million as set
forth in my testimony. In addition, the Company requests that the Commission approve
the cost items described in my testimony and Attachment EHC-1, subject to final
reconciliation once actual amounts are known.

# 8 Q. Does this complete your testimony?

9 A. Yes, it does.